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Message Text

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LIMDIS TOSEC 94

FOLLOWING SENT SECSTATE WASHDC INFO ANKARA, ATHENS, BONN, BRUSSELS, THE HAGUE, LISBON, LONDON, LUXEMBOURG, NATO, OSLO, OTTAWA
PARIS, REYKJAVIK, ROME, EC BRUSSELS, TOKYO, VIENNA OCTOBER 3, 1973 FROM COPENHAGEN IS REPEATED TO YOU: QUOTE

S E C R E T COPENHAGEN 2449

LIMDIS

E.O. 11652: GDS
TAGS: PFOR, DA

SUBJECT: FOREIGN MINISTER ANDERSEN'S REACTION TO DISCUSSION OF EUROPEAN MATTERS IN NEW YORK

SUMMARY: FOREIGN MINISTER K.B. ANDERSEN TOLD ME OCT. 2 THAT HE WAS PESIMISTIC AS A RESULT OF HIS CONVERSATIONS IN NEW YORK LAST WEEK. IT WAS TRUE THAT HIS TALK WITH THE SECRETARY HAD REVEALED THAT THE US AND THE NINE WERE NOT FOUR-SQUARE ON ALL POINTS TO BE COVERED IN A DECLARATION, BUT THIS WAS ONLY TO BE EXPECTED IN BEGINNING ANY NEGOTIATION ON IMPORTANT MATTERS. JAPAN, CANADA AND SEVERAL EUROPEANS OUTSIDE THE NINE HAD EXPRESSED THEIR
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CONCERN AT THE COURSE OF DEVELOPMENTS BUT HE WAS CONFIDENT

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THAT THESE CONCERNS COULD BE DISPELLED. END SUMMARY.

1. ANDERSEN SAID HE COULD UNDERSTAND THAT THE US WAS SOMEWHAT UNHAPPY ABOUT NOT BEING INVOLVED IN THE PREPARATION OF THE DECLARATION BY THE NINE. HE HAD EXPLAINED THAT THIS WAS NECESSARY BECAUSE THE NINE WERE ONLY NOW GROPING TO FIND THEMSELVES -- THEIR IDENTITY -- AND WHAT THEY HAD BEEN ABLE TO AGREE ON IN COPENHAGEN WOULD NOT HAVE BEEN POSSIBLE JUST A FEW YEARS AGO. CHANCELLOR BRANDT TOLD ANDERSEN THAT HE HAD MADE THIS SAME POINT IN HIS DISCUSSION WITH THE PRESIDENT, ADDING THAT THE EUROPEANS WERE TRYING TO FIND THE BASIS FOR AN OPEN DIALOGUE WITH THE US.

2. THE OTHER AMERICAN CONCERN, ANDERSEN HAD DISCOVERED, WAS THAT THE DECLARATION OF THE NINE WAS ONLY PART OF THE PICTURE SINCE IT LEFT OUT ESSENTIAL SECURITY QUESTIONS. ANDERSEN AGREED; SECURITY WOULD BE COVERED IN THE NATO DECLARATION. HE ARGUED IN THIS CONNECTION (AND CLAIMED THAT BRANDT HAD DONE THE SAME WITH THE PRESIDENT) THAT ANY EFFORT SHOULD BE MADE IN THE NATO DECLARATION TO GO BEYOND SECURITY MATTERS AND SAY AS MUCH AS POSSIBLE ABOUT ECONOMIC PROBLEMS AND ABOUT STRENGTHENING TIES IN THAT AREA. THIS, HOWEVER, SHOULD NOT BE TO THE EXTENT THAT THERE WOULD BE TWO ECONOMIC DECLARATIONS. HE CONCEDED THAT SUCH A WIDE-RANGING NATO DECLARATION MIGHT RUN INTO FRENCH OPPOSITION AND COULD EVEN GIVE HIM A LITTLE TROUBLE IN THE DANISH PARLIAMENT, ALTHOUGH HE THOUGHT HE COULD HANDLE THAT. ANDERSEN EXPLAINED THAT THE CANADIANS, NORWEGIANS AND GREEKS HAD SOUGHT HIM OUT IN NEW YORK TO TELL HIM OF THEIR CONCERN ABOUT A DECLARATION OF THE NINE PLUS ONE, WHICH WOULD LEAVE OUT SIX MEMBERS OF NATO. SOME EMPHASIS IN THE NATO DECLARATION ON ECONOMIC PROBLEMS, AS NOTED ABOVE, MIGHT HELP TO ALLAY THIS CONCERN.

3. IN A SOMEWHAT DIFFERENT VEIN AUSTRIAN FONMIN KIRCHSCHLAEGER HAD TOLD HIM THAT HIS GOVT FELT THAT THE US WAS SO INTERESTED IN SORTING OUT ITS RELATIONSHIP WITH THE NINE THAT COUNTRIES "LIKE AUSTRIA" WOULD SUFFER AND WOULD INEVITABLY BECOME INCREASING OBJECTS OF SOVIET

ATTENTION. ANDERSEN SAID THAT HE HAD TOLD BRANDT OF THIS CONCERN AND SUGGESTED THAT THE CHANCELLOR SEE WHAT HE COULD DO TO REASSURE THE AUSTRIANS.

4. JAPANESE FONMIN OHIR HAD ALSO ASKED TO SEE ANDERSEN. THEIR CONVERSATION HAD BEEN BRIEF AND, ACCORDING TO ANDERSEN, SOMEWHAT MYSTIFYING. APPARENTLY WHAT OHIRA WAS TRYING TO COMMUNICATE WAS THAT THE JAPANESE DID NOT

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UNDERSTAND WHY THEY SHOULD BE INCLUDED IN A TRIANGULAR
RELATIONSHIP WITH THE US AND THE NINE. ANDERSEN SAID THAT
HE HAD RESPONDED LIGHTLY THAT OHIRA SHOULD PUT THIS QUES-
TION TO HIS US COLLEAGUE. HE HAD GONE ON TO TELL OHIRA THAT
THE NINE WOULD HAVE NO PROBLEMS IF THE JAPANESE WISHED TO
SIGN A DECLARATION BETWEEN THE US AND THE NINE. IT
WAS NOT THE INTENTION OF THE NINE TO PRESENT THE JAPANESE
WITH ANY SORT OF A FAIT ACCOMPLI.

5. I CALLED ANDERSEN'S ATTENTION TO AN ARTICLE BY DAVID
BINDER IN THE PARIS HERALD TRIBUNE OF OCTOBER 1. THIS
ARTICLE GAVE A RATHER GLOOMY IMPRESSION OF THE
EUROPEANS' REACTION TO THEIR TALKS IN NEW YORK.
ANDERSEN RESPONDED IMMEDIATELY THAT THIS WAS NOT TRUE,
AT LEAST AS FAR AS THE NINE WERE CONCERNED. WHAT WAS
TRUE WAS THAT THERE HAD BEEN POINTS OF DIFFERENCE WHICH
AROSE DURING HIS TALK WITH THE SECRETARY, BUT HE WAS
PLEASED THAT THE SECRETARY HAD ADOPTED A POSITIVE TONE IN
HIS SUBSEQUENT PRESS CONFERENCES. HE THEN SAID THAT BRANDT
HAD TOLD HIM THAT DURING A MEETING WITH THE PRESIDENT
SEPT 29 BOTH THE PRESIDENT AND HE HAD RECEIVED TELEPHONE CALLS
FROM THEIR DELEGATIONS AT THE POLITICAL DIRECTORS' MEETING
IN NEW YORK. WHEN THEY COMPARED NOTES, THEY FOUND
THAT THE US REPORT TO THE PRESIDENT WAS MORE POSITIVE THAN
THE GERMAN REPORT TO THE CHANCELLOR. ONE HAS TO BE A
BIT DISSATISFIED WHEN BEGINNING NEGOTIATIONS, ANDERSEN SAID;
THIS WAS A NORMAL PROCESS EVERYONE UNDERSTOOD. HE HAD
BEEN GRATIFIED WHEN AT THE CLOSE OF THEIR MEETING THE
SECRETARY HAD SUGGESTED THAT THE WORD "CONSTRUCTIVE" COULD
BE USED IN DESCRIBING THEIR TALK. IN HIS VIEW THE ATMOS-
PHERE HAD BEEN GOOD AND HE CONTINUED TO BE OPTIMISTIC.
SO WERE HIS MINISTERIAL COLLEAGUES, THE FRENCH PERHAPS
LESS SO THAN THE OTHERS. HE WAS NOW LOOKING FORWARD, HE
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SAID, TO THE MEETING OF THE NINE POLITICAL DIRECTORS WITH
ASSISTANT SECRETARY STOESSEL IN COPENHAGEN OCTOBER 18.
HE EXPECTED PROGRESS IN THAT SESSION ALTHOUGH HE EMPHASIZED
THAT "TIME WAS NOT THAT IMPORTANT". HE HIMSELF WOULD
NOT BE IN COPENHAGEN WHEN THE POLITICAL DIRECTORS MET
AS HE WOULD BE ON AN OFFICIAL VISIT TO IRELAND. THE
NEXT MEETING OF THE FOREIGN MINISTERS ON POLITICAL MATTERS
WOULD BE NOVEMBER 19 IN COPENHAGEN ALTHOUGH, HE EM-
PHASIZED, AND EXTRAORDINARY MEETING COULD BE CALLED
AT ANY TIME.
CROW

UNQUOTE RUSH

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